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# **Obesity and Overweight: Developing Drugs and Biological Products for Weight Reduction Guidance for Industry**

## ***DRAFT GUIDANCE***

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For questions regarding this draft document, contact John Sharretts at 240-402-4678.

**U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Drug Evaluation and Research (CDER)**

**January 2025  
Clinical/Medical  
Revision 2**

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**U.S. Department of Health and Human Services  
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*Contains Nonbinding Recommendations*

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1 **Obesity and Overweight:**  
2 **Developing Drugs and Biological Products for Weight Reduction**  
3 **Guidance for Industry<sup>1</sup>**  
4  
5

6  
7 This draft guidance, when finalized, will represent the current thinking of the Food and Drug  
8 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not  
9 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the  
10 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible  
11 for this guidance as listed on the title page.  
12

13  
14  
15 **I. INTRODUCTION**  
16

17 This guidance provides recommendations to industry regarding the development of drugs and  
18 biological products<sup>2</sup> regulated within the Center for Drug Evaluation and Research in the Food  
19 and Drug Administration (FDA) intended for reduction and long-term maintenance of body  
20 weight in patients with obesity and those with body mass index (BMI) classified as overweight  
21 who also have weight-related comorbidities (hereafter, patients *with overweight*).  
22

23 This guidance focuses on the design of trials to demonstrate sustained weight reduction in  
24 patients with obesity or overweight. Weight reduction is defined herein as a long-term reduction  
25 in excess adiposity (body fat) with a goal of reduced morbidity and mortality. The expression  
26 *long-term* describes the course of body weight observed over a period of at least 1 year on the  
27 maintenance dose of the drug.  
28

29 Although FDA encourages assessment of the effect of drugs on the manifestations of obesity or  
30 overweight beyond excess adiposity (e.g., obstructive sleep apnea, osteoarthritis), this guidance  
31 focuses on study designs and endpoints to assess the effectiveness of drugs on sustained weight  
32 reduction itself in patients with obesity or overweight. Sponsors should consult with the Agency  
33 regarding trial design features and endpoints to evaluate other manifestations of obesity or  
34 overweight.  
35

36 In general, FDA's guidance documents do not establish legally enforceable responsibilities.  
37 Instead, guidances describe the Agency's current thinking on a topic and should be viewed only  
38 as recommendations, unless specific regulatory or statutory requirements are cited. The use of

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<sup>1</sup> This guidance has been prepared by the Division of Diabetes, Lipid Disorders and Obesity in the Center for Drug Evaluation and Research at the Food and Drug Administration.

<sup>2</sup> For the purposes of this guidance, the term *drug* or *drugs* includes both human drugs and therapeutic biological products unless otherwise specified.

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39 the word *should* in Agency guidances means that something is suggested or recommended, but  
40 not required.

41

## **II. CLINICAL BACKGROUND: OVERWEIGHT AND OBESITY**

43

### **A. The Adult Population**

44

45

46 Obesity is a chronic disease characterized by excess adiposity. Excess adiposity is associated  
47 with an increased risk of death and major comorbidities such as type 2 diabetes mellitus,  
48 hypertension, dyslipidemia, cardiovascular disease, nonalcoholic steatohepatitis, gallbladder  
49 disease, osteoarthritis of the knee, sleep apnea, and some cancers (Guh et al. 2009; Wang et al.  
50 2011; Diehl and Day 2017). The pathogenesis of obesity involves the interaction of genetic,  
51 environmental, and behavioral factors. Patients with overweight (i.e., those who have  
52 comorbidities indicating metabolic dysfunction) also represent a patient population at increased  
53 health risk from excess adiposity.

54

55 BMI, expressed as kilograms of weight divided by height in meters squared ( $\text{kg}/\text{m}^2$ ), is  
56 commonly used to identify patients with obesity or overweight in the clinical setting. BMI is  
57 widely used in both clinical and research settings and has a long history of use for regulatory  
58 purposes.

59

- 60 • BMI is inexpensive, universally available, easy to calculate, reproducible, and correlates  
61 strongly with total body fat in nonelderly adults.
- 62
- 63 • The relationship between BMI and risk for death varies by age, sex, race, and other  
64 factors, such as smoking status, but generally, the annual incidence of all-cause mortality:  
65
  - 66 – Is lowest in individuals with BMIs of  $22.5 \text{ kg}/\text{m}^2$  to  $24.9 \text{ kg}/\text{m}^2$  and
  - 67
  - 68 – Increases with BMIs from  $25 \text{ kg}/\text{m}^2$  to greater than  $40 \text{ kg}/\text{m}^2$  (Prospective Studies  
69 Collaboration 2009)
  - 70
- 71 • Change in BMI from baseline is correlated with changes in body fat in patients with  
72 obesity or overweight. Mean percentage change in BMI is an effective method to assess  
73 change in adiposity in a population with obesity or overweight, adjusted for baseline  
74 BMI.
- 75

75

76 Based on data relating BMI to mortality risk, the World Health Organization in 1995 and the  
77 National Institutes of Health in 1998 adopted the weight classifications by BMI that are shown in  
78 Table 1 (NHLBI Obesity Education Initiative Expert Panel on the Identification, Evaluation, and  
79 Treatment of Overweight and Obesity in Adults 1998).

80

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81 **Table 1. Weight Classification Guidelines**

Classification	BMI
Underweight	< 18.5 kg/m <sup>2</sup>
Normal weight	18.5 kg/m <sup>2</sup> – 24.9 kg/m <sup>2</sup>
Overweight	25 kg/m <sup>2</sup> – 29.9 kg/m <sup>2</sup>
Obesity (Class 1)	30 kg/m <sup>2</sup> – 34.9 kg/m <sup>2</sup>
Obesity (Class 2)	35 kg/m <sup>2</sup> – 39.9 kg/m <sup>2</sup>
Extreme <sup>3</sup> obesity (Class 3)	≥ 40 kg/m <sup>2</sup>

82  
83 BMI has several limitations. Although higher BMI is strongly associated with increased body fat,  
84 BMI is not a direct measure of body fat, and it does not inform the distribution of excess body  
85 fat. In clinical practice, supplementing BMI with other anthropometric measures, such as waist  
86 circumference, may be appropriate in certain individuals.

87  
88 Other methods to evaluate adiposity have important limitations as well. Assessment of skinfold  
89 thickness is operator dependent and has relatively poor reproducibility. Bioelectrical impedance  
90 may vary depending on the hydration status of the individual. Imaging modalities, such as dual  
91 x-ray absorptiometry (DXA) or magnetic resonance imaging, may provide more precise  
92 measures of body fat but are expensive and require use of multiple blinded, central readers for  
93 implementation in a trial. Trial results based on imaging changes may not be generalizable to  
94 clinical care of patients, whereas baseline BMI and percentage change in weight or BMI are  
95 available in any office or clinic. Additionally, change in fat mass based on imaging or other  
96 modalities is not as clearly tied to clinical outcomes as change in BMI.

97  
98 In patients with obesity or overweight, particularly patients with comorbidities such as  
99 hypertension, dyslipidemia, and type 2 diabetes, long-term weight reduction greater than or  
100 equal to 5% of baseline body weight or BMI<sup>4</sup> following diet, exercise, and some, but not all,  
101 drug therapies, is associated with improvement in various metabolic and cardiovascular risk  
102 factors (Douketis et al. 2005; Jensen et al. 2014.).

103  
104 Some, but not all, observational studies suggest that modest intentional weight loss in  
105 individuals with obesity or overweight can reduce the incidence of some cancers,  
106 cardiovascular disease, and all-cause mortality (Parker et al. 2003; Eilat-Adar et al. 2005; Gregg  
107 et al. 2003; Ma et al. 2017; Carlsson et al. 2022; Sjöholm et al. 2022). Furthermore,  
108 pharmacological weight reduction has been associated with reduced risk of cardiovascular  
109 events for at least one agent (Lincoff et al. 2023).

110  
111 Although weight loss is associated with the aforementioned clinical benefits, some prospective  
112 trials of pharmacological weight-reduction interventions have failed to show benefit on certain  
113 clinical outcomes (Nissen et al. 2016; Bohula et al. 2018), and some products have been

---

<sup>3</sup> The U.S. Centers for Disease Control and Prevention uses the term *severe* rather than *extreme* as a synonym for Class 3 obesity in adults.

<sup>4</sup> For adults of stable height, percentage change from baseline body weight is equal to percentage change from baseline BMI.

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114 associated with potential harm (Connolly et al. 1997; James et al. 2010, Sharretts et al. 2020).  
115 For this reason, claims for drug intended for reduction and long-term maintenance of body  
116 weight in patients with obesity or overweight will generally be limited to weight reduction  
117 unless other benefits related to complications (e.g., improvement in sleep apnea) have also been  
118 demonstrated.

119

### **B. The Pediatric Population**

120

121 BMI is used as an inexpensive and simple parameter that correlates with direct methods of  
122 measuring body fat, particularly at higher levels of body fat, to estimate adiposity in children  
123 and adolescents (Hampel et al. 2023; Barlow and Dietz 1998; Dietz and Robinson 2005; Speiser  
124 et al. 2005; Whitlock et al. 2010). Additionally, BMI correlates with obesity-related  
125 comorbidities, such as hypertension, dyslipidemia, type 2 diabetes mellitus, and nonalcoholic  
126 steatohepatitis in pediatric patients (Krebs et al. 2003; Skinner et al. 2015; Anderson et al. 2015;  
127 Cote et al. 2013). A child's BMI category (e.g., healthy weight, overweight) is determined using  
128 an age- and sex-specific percentile for BMI rather than the BMI cut-points used for adult  
129 categories.  
130

131

132 Accepted classifications of pediatric obesity are based on the 2000 U.S. Centers for Disease  
133 Control and Prevention growth charts for children and adolescents ages 2 years and older and  
134 are defined as the following:

135

- 136 • Overweight: BMI at or above the 85th percentile for age and sex
- 137
- 138 • Obesity: BMI at or above the 95th percentile for age and sex
- 139
- 140 • Severe obesity: BMI at or above 120% of the 95th percentile for age and sex (or greater  
141 than or equal to 35 kg/m<sup>2</sup>) (Kelly et al. 2013; Styne et al. 2017)
- 142

143

144 If indicated, pediatric patients with obesity or overweight should be evaluated for genetic,  
145 endocrine, or other causes.

145

- 146 • Genetic obesity syndromes (e.g., Prader-Willi syndrome, Bardet-Biedl syndrome)  
147 typically present with severe, early-onset obesity (before 5 years of age) and  
148 characteristic phenotypic features.
- 149
- 150 • Endocrine disorders (e.g., Cushing's syndrome) may present as mild obesity or  
151 overweight accompanied by short stature (or decreased linear growth) or other  
152 hormone deficiencies, such as hypogonadism.
- 153

153

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### 155 **III. CLINICAL ASSESSMENT OF WEIGHT-REDUCTION DRUGS IN ADULT** 156 **PATIENTS**

#### 157 158 **A. Phase 1 and Phase 2 Trials** 159

160 Before a sponsor initiates phase 3 clinical trials, the pharmacokinetics (PK), pharmacodynamics  
161 (PD), and dose-response profiles of a new weight-reduction drug should be adequately  
162 characterized.

- 163
- 164 • The safety and tolerability of a wide range of doses should be studied in early phase trials.  
165 Because excess adiposity may influence a drug’s metabolism and disposition (Hanley et  
166 al. 2010; Smit et al. 2018; Cheymol 2000), phase 1 trials should examine the PK and PD  
167 profile of a weight-reduction drug across a broad range of BMIs that adequately covers  
168 the population likely to receive the drug.  
169
  - 170 • Other clinical pharmacology studies, including assessment of drug interactions<sup>5</sup> and the  
171 impact of intrinsic and extrinsic factors on the PK and PD of the investigational drug,  
172 should be conducted early in drug development to aid in the design of later phase trials.  
173
  - 174 • Phase 2 trials should include a range of doses and identify the appropriate dosing  
175 regimen(s) to take into phase 3 trials. The duration of the phase 2 trials should be  
176 sufficient to capture the maximal or near-maximal weight-reduction effects of the active  
177 dosing regimen(s).
    - 178 – The trial design, size, and duration should account for dosing considerations, such as  
179 whether the drug will be ultimately used in a fixed-dose or dose-titration regimen, or  
180 whether a period of dose-escalation to achieve the target dose is needed to improve  
181 tolerability.  
182
    - 183 – Phase 2 trials should also examine the effects by dose of the weight-reduction drug on  
184 common weight-related comorbidities (e.g., type 2 diabetes mellitus, hypertension,  
185 dyslipidemia), and a sponsor should consider these dose-response data when choosing  
186 the most appropriate dosing regimen(s) for phase 3 trials.  
187
  - 188 • Subjects included in phase 2 efficacy and safety studies generally should be adults who  
189 have BMIs greater than or equal to 30 kg/m<sup>2</sup> or greater than or equal to 27 kg/m<sup>2</sup> if  
190 accompanied by at least one comorbidity.  
191
  - 192 • The primary efficacy endpoint should be a comparison of the mean percentage change in  
193 body weight between the group assigned to the investigational drug and the group  
194 assigned to the control.  
195  
196

---

<sup>5</sup> See the ICH guidance for industry *M12 Drug Interaction Studies* (August 2024). We update guidances periodically. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.



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- 203
- If a sponsor intends to use one or more clinical outcome assessments (COAs) to support labeling claims, the sponsor should seek FDA input as early as possible and at important milestones throughout the drug development process to ensure the inclusion of fit-for-purpose COAs in phase 3 trials. The sponsor should also discuss with the Agency early in the development program the endpoints, analyses, and anchors to ensure that the COA results are both clinically meaningful and interpretable.

### **B. Phase 3 Clinical Trials**

#### *1. Trial Design and Patient Populations*

208 In general, phase 3 clinical trials examining the efficacy and safety of weight-reduction drugs  
209 should be randomized, double-blind, and placebo-controlled, with the investigational drug used  
210 as an add-on to standardized recommendations for diet and physical activity in all randomized  
211 subjects.

- 212
- The lifestyle-modification programs used in the preapproval trials should be applicable to patients who would be prescribed the drug after approval.
    - At least one phase 3 trial should incorporate a standard-of-care diet and physical activity program (i.e., a program that strikes an appropriate balance between effectiveness and simplicity that could be implemented in a primary care setting).
  - To ensure that trial subjects have or are at significant risk for weight-related morbidity and mortality, trials should include subjects with the following characteristics:
    - BMI greater than or equal to 30 kg/m<sup>2</sup>, including a representative sample of subjects with Class 3 or severe obesity (BMI greater than 40 kg/m<sup>2</sup>).
    - BMI greater than or equal to 27 kg/m<sup>2</sup> in the presence of at least one weight-related comorbidity (e.g., type 2 diabetes, hypertension, dyslipidemia, sleep apnea, or cardiovascular disease)
  - Because the observed treatment effect of a drug might be substantially different in subjects taking concomitant glucose-lowering medications, it may be reasonable to conduct one or more trials that enroll only subjects with diabetes at baseline (see item 5, Subjects With Type 2 Diabetes, in this section for more details).
  - The development program should include subjects with comorbidities, such as cardiovascular disease, heart failure, liver disease, and chronic kidney disease.
  - Subjects are expected to reflect the patient populations likely to use the drug in clinical practice, with regard to age, sex, race, and ethnicity in the U.S. population. Sponsors
- 239

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240 should implement a diversity plan<sup>6</sup> that accounts for the higher prevalence of obesity and  
241 its comorbidities in certain racial and ethnic groups in the United States, such as  
242 American Indian or Alaska Native, Asian, Black or African American, Hispanic or  
243 Latino, Middle Eastern or North African, Native Hawaiian or Pacific Islander.  
244

### 2. *Trial Size and Duration*

245  
246  
247 To ensure a thorough assessment of a weight-reduction drug, the size of the safety database for a  
248 weight-reduction program should exceed the subject exposures outlined in the ICH guidance for  
249 industry *E1A The Extent of Population Exposure to Assess Clinical Safety: For Drugs Intended*  
250 *for Long-term Treatment of Non-Life-Threatening Conditions* (March 1995). Given the  
251 prevalence of obesity and overweight, substantial patient exposure can be expected after a  
252 weight-reduction drug is approved. Patients with obesity or overweight have a significant  
253 background rate of morbidity and mortality, so evaluation of this population represents a  
254 circumstance where the harmonized general standard for the safety evaluation is not applicable.  
255

- 256 • The general recommendation for a sample size to assess the safety of a weight-reduction  
257 drug is 3,000 subjects randomized to the investigational drug within the to-be-  
258 recommended dosage range and no fewer than 1,500 subjects randomized to placebo for  
259 at least 1 year of treatment at the maintenance dosage. A sponsor developing multiple  
260 dosing regimens should consider a randomization scheme that assigns more subjects to  
261 the higher doses and should discuss the overall size of the safety database with the  
262 Agency at or before the end of phase 2.
  - 263 – The recommended sample size will provide 80% power to detect, with 95%  
264 confidence, an approximately 50% increase in the incidence of an adverse event that  
265 occurs at a rate of 3% in the placebo group (i.e., 4.5% versus 3%).
  - 266 – This sample size also would allow for efficacy and safety analyses to be conducted  
267 within important subgroups such as age, sex, race, ethnicity, and baseline BMI,  
268 provided that a sufficient number are enrolled in each of these groups.
- 269 • As the number of subjects necessary to demonstrate the efficacy of a weight-reduction  
270 drug in each individual trial is generally smaller than the number needed to adequately  
271 assess safety, sponsors can either increase the sample size of the two adequate and  
272 well-controlled trials necessary to support approval, or the safety analysis could be  
273 based on integrated data from multiple adequate and well-controlled trials, including  
274 the efficacy and safety studies (see section VI for more details).  
275  
276  
277  
278

---

<sup>6</sup> See the draft guidance for industry *Diversity Action Plans to Improve Enrollment of Participants from Underrepresented Populations in Clinical Studies* (June 2024). When final, this guidance will represent FDA's current thinking on this topic. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

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### 279 3. *Efficacy Endpoints*

280

#### 281 a. Primary efficacy endpoint

282

283 The efficacy of a weight-reduction drug in adults should be assessed by analyses of mean  
284 percentage change from baseline body weight in the investigational drug group versus the  
285 control group. Note that in subjects with stable height (i.e., adults who have achieved terminal  
286 height) percentage change in body weight equals percentage change in BMI.

287

#### 288 b. Secondary efficacy endpoints

289

290 Secondary efficacy endpoints should include, but are not limited to, changes in the following  
291 metabolic parameters:

292

- 293 • Blood pressure
- 294 • Lipoprotein lipids
- 295 • Fasting glucose
- 296 • A1C (in subjects with type 2 diabetes)

297

298 Assessments of clinical outcomes from fit-for-purpose COA measures could also be appropriate  
299 secondary endpoints to support a labeling claim. For example, if a sponsor seeks to demonstrate  
300 clinical benefit on a particular set of functional impacts (e.g., physical functioning), we  
301 recommend that the sponsor do the following:

302

- 303 • Specify and define functional impacts that are relevant and important to patients with  
304 obesity or overweight and that are likely to demonstrate meaningful and interpretable  
305 changes in the planned clinical trial(s).
- 306 • Consider whether the target population will have sufficient limitation in their physical  
307 functioning and how the extent of limitation in the population at baseline may affect the  
308 instruments' ability to observe a clinically meaningful within-patient score change.
- 309 • If all randomized subjects do not have sufficient limitation in physical functions, we  
310 recommend prespecifying a subgroup to be analyzed and providing details of the  
311 proposed analyses. The proposed analysis plan should be submitted to FDA for review  
312 and agreement before conducting the trial.

313

314 In clinical practice, waist circumference is sometimes used as an indirect measure of visceral fat,  
315 as it is easy and inexpensive to measure; but for regulatory purposes, it is not considered a  
316 surrogate for visceral fat content or metabolic abnormalities because the procedure is not  
317 standardized, the measurement is impacted by the extent of non-visceral fat, and the accuracy is  
318 reduced in patients with BMI greater than 35 kg/m<sup>2</sup>. Nevertheless, change in waist circumference  
319 may be evaluated as a secondary endpoint. Acceptability for labeling would depend on the  
320 quality of the data.

321

322

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324 Because changes in major weight-related comorbidities are informative to prescribers, it may be  
325 appropriate to present secondary endpoints from adequate and well-controlled trials in the  
326 CLINICAL STUDIES section of labeling upon review of the data. Results suitable for labeling  
327 generally would include clinically meaningful and statistically significant treatment effects  
328 demonstrated on prespecified endpoints controlled for type 1 error and consistent across trials.  
329 Statistical robustness alone is generally necessary, but not sufficient, to support inclusion of an  
330 endpoint in labeling.

331  
332 Responder analyses on continuous variables (i.e., the proportion of subjects achieving  
333 prespecified thresholds of weight reduction compared with the control arm; for example, greater  
334 than or equal to 5%, 10%, or 15% of baseline body weight or BMI) should be interpreted with  
335 caution. Specifically, responder analyses may inappropriately exaggerate treatment effects  
336 (Abugov et al. 2023). For example, consider a hypothetical case in which treatment benefit  
337 exceeds risk if the mean treatment effect is 5% or greater reduction in weight, and in which the  
338 means of normally distributed percentage reductions in weight for treatment and control are 6%  
339 and 4%, respectively, each with a standard deviation of 1%. Analysis on the continuous  
340 outcomes would indicate an inadequate treatment effect equal to 2% weight reduction, while  
341 analysis based on a responder threshold of 5% would suggest a large treatment effect, with the  
342 difference in response rate between treatment and control equal to 68%. For this reason,  
343 responder analyses for the evaluation of weight reduction are generally not recommended. A  
344 sponsor intending to pursue a responder analysis as an endpoint should consult with the Agency.

345  
346 c. Efficacy benchmarks

347  
348 In general, a drug is considered effective for weight reduction and maintenance in patients with  
349 obesity or overweight with comorbidities if, after 1 year of treatment at the maintenance dosage,  
350 the difference in mean percentage weight reduction between the investigational drug and control-  
351 treated groups is at least 5% and the difference is statistically significant.

352  
353 4. *Standard of Care and Concomitant Medication*

354  
355 Subjects with obesity or overweight enrolled in clinical trials of investigational weight-reduction  
356 drugs should receive standard-of-care treatment, including medication, for comorbidities such as  
357 hypertension, dyslipidemia, and glycemic control. Data should be collected on initiation and/or  
358 discontinuation or dose reduction of medications for these comorbidities to support evidence of  
359 the drug effect on blood pressure or glycemic control.

360  
361 5. *Subjects With Type 2 Diabetes*

362  
363 Compared with their effects in patients without diabetes, weight-reduction drugs are typically  
364 less efficacious at reducing weight in patients with concomitant type 2 diabetes. Furthermore,  
365 patients with type 2 diabetes may face unique safety issues such as a risk for hypoglycemia,  
366 because of either improved glycemia following weight reduction or a direct glucose-lowering  
367 effect of the weight-reduction drug. Because patients with type 2 diabetes represent an important  
368 subgroup of patients with obesity or overweight, it is expected that sponsors evaluate sufficient  
369 subjects with type 2 diabetes to assess the efficacy and safety in this subgroup, either in

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370 dedicated trials of subjects with type 2 diabetes (with concomitant obesity or overweight) or in  
371 adequately powered subgroups of larger weight-reduction trials that also include subjects without  
372 diabetes.

- 373
- 374 • Subjects with diabetes should be on a stable regimen of medications intended for glycemic  
375 control before enrollment in a weight-reduction trial.
- 376
- 377 • Trials should generally exclude subjects with poor glycemic control at baseline (e.g., A1C  
378 greater than 10% or fasting glucose levels greater than 270 mg/dL).
- 379
- 380 • Subject randomization should be stratified by the effect of common baseline  
381 glucose-lowering medications on weight (i.e., weight gain promoting, weight loss  
382 promoting, weight neutral) and baseline A1C (e.g., less than or equal to 8% versus  
383 greater than 8%).
- 384
- 385 • Protocols should include rescue criteria for subjects who experience worsening glycemic  
386 control during the trial. Increased dose or initiation of new glucose-lowering medication  
387 should be documented.
- 388
- 389 • Because weight reduction may result in improved insulin sensitivity or glycemic  
390 control, sponsors should consider including an algorithm for the lowering or  
391 elimination of glucose-lowering medications or reduction of insulin dose based on  
392 glucose levels or A1C in clinical protocols.
- 393
- 394 • Hypoglycemia safety should be monitored and reported consistent with published  
395 guidelines (International Hypoglycaemia Study Group 2017; Abraham et al. 2018).
- 396

### 397 6. *Metabolic Syndrome*

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399 The term *metabolic syndrome* represents a cluster of laboratory and clinical findings that serve as  
400 markers for increased risk for cardiovascular disease and type 2 diabetes. Approval of a  
401 metabolic syndrome indication would most likely require demonstrating a reduction in the risk of  
402 cardiovascular morbidity or mortality in persons with metabolic syndrome—or some other  
403 clinically meaningful benefit that outweighs the potential risks of treatment—associated with  
404 improvement in most or all components of the syndrome.

405

406 Issues related to seeking a metabolic syndrome indication include the following:

- 407
- 408 • Depending on the definition used, the thresholds defining the individual parameters that  
409 constitute metabolic syndrome, including increased visceral adiposity, lipid parameters,  
410 blood pressure, and insulin resistance, may not define disease states.
- 411
- 412 • Available pharmacological therapies targeting the individual components may already be  
413 indicated in the subset of patients diagnosed with a recognized disease or condition (e.g.,  
414 triglyceride lowering in patients with severe hypertriglyceridemia, blood pressure

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415 reduction in patients with hypertension, glycemic control in patients with diabetes  
416 mellitus, or low-density lipoprotein cholesterol (LDL-C) lowering in patients with  
417 cardiovascular disease or increased cardiovascular risk).

- 418
- 419 • Demonstration of improvement in one or more of the individual parameters in individuals  
420 meeting the definition of metabolic syndrome but without a disease diagnosis (i.e., severe  
421 hypertriglyceridemia, hypertension, type 2 diabetes, or cardiovascular disease) is not  
422 clearly linked to improvement in clinical outcomes and thus could not be considered  
423 substantial evidence of effectiveness to support a metabolic syndrome indication.

### 424

#### 425 7. *Delay or Prevention of Type 2 Diabetes*

#### 426

427 Obesity is a risk factor for the onset of type 2 diabetes. Although there is evidence that weight  
428 loss in individuals with obesity or overweight can reduce the incidence of type 2 diabetes  
429 diagnosis, delayed biochemical diagnosis of type 2 diabetes has not been shown to improve  
430 microvascular outcomes (Diabetes Prevention Program Research Group 2015). For a drug  
431 intended for weight reduction and maintenance, an additional indication for the delay of onset of  
432 type 2 diabetes would need to be supported by the establishment of clinical benefit(s) of the  
433 delay; trials demonstrating delayed biochemical diagnosis of type 2 diabetes alone would most  
434 likely not be sufficient. Benefits on quality of life, disease management burden, or psychosocial  
435 functioning could be considered. It is unclear what would constitute a minimum trial duration for  
436 a delay or prevention of type 2 diabetes claim, but the magnitude of the benefit of any delay in  
437 the onset must be clinically meaningful. Because some drugs intended for weight reduction may  
438 have glycemic effects, how a trial would demonstrate that diabetes diagnosis is delayed or  
439 prevented, rather than concealed by early antihyperglycemic treatment initiation, would need to  
440 be clarified.

#### 441

#### 442 **C. General Safety Assessment of Weight-Reduction Drugs**

#### 443

444 Safety assessment of drugs intended for weight reduction should include evaluation of  
445 cardiometabolic parameters as part of routine safety monitoring (including but not limited to  
446 assessment of blood pressure, heart rate, plasma lipids, glycemic control parameters, and  
447 electrocardiography).

448

449 In addition to routine safety monitoring, additional specialized safety assessments may be  
450 appropriate for some weight-reduction development programs. For example:

- 451
- 452 • Programs should include a comprehensive cardiovascular assessment, which should  
453 generally include features such as ambulatory blood pressure monitoring.<sup>7</sup> A  
454 cardiovascular outcomes trial may be necessary if a signal for CV risk is identified during  
455 development. Whether such a trial would be needed premarket or could be conducted  
456 postmarket would depend on the nature of the signal(s); we recommend early  
457 consultation with FDA if early phase trials demonstrate such a signal.

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<sup>7</sup> See the draft guidance for industry *Assessment of Pressor Effects of Drugs* (February 2022). When final, this guidance will represent the FDA's current thinking on this topic.

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459 • Programs for drugs that directly interact with the serotonin (5-HT) receptor system,  
460 specifically the 5-HT<sub>2</sub> receptor subtypes, should include evaluation of risk for cardiac  
461 valvulopathy using serial echocardiography.

462

463 • The development plans for centrally acting weight-reduction drugs generally should  
464 include fit-for-purpose assessments of neuropsychiatric function, such as the Patient  
465 Health Questionnaire-9 (PHQ-9) and Columbia Suicide Severity Rating Scale (C-SSRS).  
466 Additionally, sponsors should anticipate the need to conduct nonclinical and clinical  
467 studies to assess abuse liability<sup>8</sup> and discuss the design of these studies with FDA during  
468 the early phases of drug development.

469

470 • Assessment of the immunogenic potential of therapeutic proteins (or related biological  
471 entities, such as peptides) should be consistent with published FDA guidance.<sup>9</sup>

472

473 Loss of lean mass is observed after weight reduction in patients with obesity or overweight  
474 regardless of intervention type (lifestyle, bariatric surgery, or pharmacotherapy). Patients with  
475 obesity or overweight have greater lean mass than lean individuals, including greater muscle  
476 mass, higher bone density, increased organ weight (i.e., liver, kidneys, and pancreas), and greater  
477 absolute total body water (despite lower percentage body water). In pharmacological trials,  
478 reduction of fat mass has typically accounted for 60% to 90% of weight reduction, and the  
479 accompanying reduction in lean mass has not been considered adverse. To ensure that drug-  
480 induced or biologic-induced weight reduction is caused primarily by a reduction in fat content,  
481 not lean-body mass, a representative sample of trial subjects should have a baseline and follow-  
482 up measurement of body composition by DXA or a suitable alternative. Sponsors seeking an  
483 efficacy claim related to changes in body composition would need to consult with FDA early in  
484 development to align on the clinical condition being treated. Trial design, including appropriate  
485 choice of population and selection of endpoints that measure how a patient feels, functions, or  
486 survives, to potentially support such a claim is beyond the scope of this guidance.

487

488 The need for and details of specific safety monitoring may change as new data emerge. Sponsors  
489 are encouraged to discuss their plans for specific safety monitoring with the division during the  
490 early stages of drug development and at the end of phase 2.

491

### **D. Weight-Reduction Drugs Used in Combination**

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493 Two or more drugs may be combined into a single dosage form when each component makes a  
494 contribution to the claimed effects and the dosage of each component is such that the  
495 combination is safe and effective for a significant patient population requiring such concurrent  
496 therapy as defined in the labeling for the drug:<sup>10</sup>

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<sup>8</sup> See the guidance for industry *Assessment of Abuse Potential of Drugs* (January 2017).

<sup>9</sup> See the guidance for industry *Immunogenicity Testing of Therapeutic Protein Products — Developing and Validating Assays for Anti-Drug Antibody Detection* (January 2019).

<sup>10</sup> See 21 CFR 300.50(a).

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- Before initiating long-term clinical studies with a fixed-combination drug product (FCDP),<sup>11</sup> a sponsor should conduct the appropriate nonclinical and PK studies.<sup>12</sup>
- Sponsors should compare the efficacy and safety of an FCDP with the individual components of the combination in trials of sufficient duration to capture the maximal or near-maximal weight-reduction effects.

### **E. Weight-Reduction Drugs for Patients With Medication-Induced Weight Gain**

This section addresses development of drugs intended for weight reduction in patients with obesity or overweight caused by or exacerbated by medication-induced weight gain. It is not intended to address development of drugs for the prevention of weight gain in patients with a normal BMI, which is outside the scope of this guidance.

Certain drugs, notably some psychotropic and anticonvulsant agents, are associated with moderate-to-marked weight gain. In addition to increasing the risk for adverse health outcomes, medication-induced weight gain may reduce adherence with the drug responsible for the increased body weight.

- Before initiating long-term clinical studies in patients with medication-induced weight gain, a sponsor should evaluate potential clinically significant drug-drug interactions and perform appropriate nonclinical toxicological studies.<sup>13</sup>
- Participants in trials examining the efficacy and safety of drugs for the treatment of medication-induced weight gain should have a documented increase in body weight of at least 5% temporally associated with starting a drug known to cause weight gain.
- Generally, patients should have BMIs greater than or equal to 27 kg/m<sup>2</sup> with one or more weight-related comorbidities or greater than or equal to 30 kg/m<sup>2</sup> with or without comorbidities at the time of screening.
- The efficacy of a drug for the treatment of medication-induced weight gain generally should be assessed using the same factors as those for weight reduction, as defined in section III.B.3 of this guidance.

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<sup>11</sup> For the purposes of this guidance, an FCDP is one in which two or more active ingredients are combined at a fixed dosage in a single dosage form.

<sup>12</sup> For details, see the guidance for industry *Nonclinical Safety Evaluation of Drug or Biologic Combinations* (March 2006) and the draft guidance for industry *Bioavailability and Bioequivalence Studies Submitted in NDAs or INDs — General Considerations* (March 2014). When final, this guidance will represent the FDA’s current thinking on this topic.

<sup>13</sup> For details, see ICH M12 and the guidance for industry *Nonclinical Safety Evaluation of Drug or Biologic Combinations*.



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- The design of the clinical program may need to consider unique efficacy or safety issues with drugs used to treat medication-induced weight gain and should consider the specific indication sought. For example, approval of a drug for weight reduction in patients with medication-induced weight gain generally would most likely be limited to the weight-inducing drug(s) studied and not the entire drug class of which the compound is a member or other drug classes. In addition, the development program for a weight-reduction drug with a central nervous system mechanism of action should evaluate whether the drug changes the efficacy or safety of a central nervous system-acting medication causing the weight gain.

#### **IV. CLINICAL ASSESSMENT OF WEIGHT-REDUCTION DRUGS IN PEDIATRIC PATIENTS**

548

549 Under the Pediatric Research Equity Act, pediatric assessments are required in certain drugs and

550 biological products developed for diseases and/or conditions that occur in both the adult and

551 pediatric populations unless an exception, waiver or deferral is applicable. Studies must use

552 appropriate formulations for each age group.<sup>14</sup> Plans for pediatric studies should be submitted

553 early in the drug development process, no later than 60 calendar days after the end-of-phase 2

554 meeting or such other time as agreed upon between FDA and the sponsor.<sup>15</sup> Generally, efficacy

555 and safety data in adults should be available before a new drug is studied in children to support

556 the prospect of direct benefit and the potential for a favorable benefit-risk profile in this

557 population.

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- In some cases, PK characterization in pediatric patients may be appropriate before initiation of long-term pediatric clinical trials. PK and dose-ranging studies generally should include subjects with age-matched and sex-matched BMIs greater than or equal to the 95th percentile (see <http://www.cdc.gov/growthcharts>).

564 Phase 3 trials examining the efficacy and safety of a weight-reduction drug in pediatric subjects

565 should be randomized, double-blind, placebo-controlled, and at least 1 year in duration at the

566 target dosage.

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- Pediatric trials should include subjects aged 6 years and older. Separate trials or cohorts are generally recommended for adolescents (aged 12 years and older) and younger pediatric subjects (aged 6 to 11 years).
  - Eligible subjects should have age-matched and sex-matched BMIs greater than or equal to the 95th percentile (or 85th percentile in the presence of one or more weight-related

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<sup>14</sup> See the draft guidance for industry *Pediatric Drug Development: Regulatory Considerations — Complying With the Pediatric Research Equity Act and Qualifying for Pediatric Exclusivity Under the Best Pharmaceuticals for Children Act* (May 2023). When final, this guidance will represent the FDA’s current thinking on this topic.

<sup>15</sup> See the guidance for industry *Pediatric Study Plans: Content of and Process for Submitting Initial Pediatric Study Plans and Amended Initial Pediatric Study Plans* (July 2020).

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- 574 comorbidities—that is, type 2 diabetes, hypertension, or dyslipidemia—in adolescents)  
575 and a documented history of failure to lose sufficient weight with lifestyle modification.  
576
- 577 • Trials should target equal proportions of males and females and representative samples of  
578 subjects from racial or ethnic groups in which the prevalence of obesity and its  
579 comorbidities is high in the U.S. population.  
580
  - 581 • Trials should include a substantial proportion of subjects (30% or greater recommended)  
582 who meet BMI criteria for severe obesity.  
583
  - 584 • The lifestyle-modification program should continue following randomization and its  
585 importance emphasized at appropriate intervals throughout the trials.  
586
  - 587 • Because linear growth should be considered when assessing changes in the body weight  
588 of children and adolescents, the primary efficacy parameter in weight-reduction trials of  
589 pediatric subjects should be a function of the change in BMI (e.g., the mean percentage  
590 change in BMI). Height measurements should be obtained at all study visits using a wall-  
591 mounted stadiometer and following appropriate procedures<sup>16</sup> specified in the protocol.  
592
  - 593 • As in adults, demonstration of adequate safety may necessitate a larger sample size than  
594 demonstration of efficacy. Sponsors should justify their proposed sample size and obtain  
595 FDA agreement before initiating the trial(s).  
596
  - 597 • Baseline and follow-up measurement of body composition by DXA or suitable  
598 alternative should be obtained in pediatric subjects.  
599

600 In addition to standard safety evaluations specific to growing children (e.g., assessing Tanner  
601 stage and bone age at baseline and endpoint), trials of centrally acting weight-reduction drugs in  
602 pediatric subjects also should include fit-for-purpose assessments of depression, suicidality, and  
603 neuropsychiatric function. Other specialized safety assessments may be appropriate depending  
604 on the drug’s mechanism of action and its safety profile in adults.  
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<sup>16</sup> See the draft guidance for industry *Measuring Growth and Evaluating Pubertal Development in Pediatric Clinical Trials* (November 2022). When final, this guidance will represent the FDA’s current thinking on this topic.

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### 607 **V. STATISTICAL CONSIDERATIONS**

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#### 609 **A. Estimands**

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611 Study protocols and statistical analysis plans should clearly prespecify how intercurrent events<sup>17</sup>  
612 and missing data<sup>18</sup> will be handled during the trial and how they will be accounted for in the  
613 statistical analyses. Sponsors should consult with FDA regarding these issues during trial design.  
614 Although we are open to considering alternative estimands, we generally recommend inclusion  
615 of analyses using the treatment policy estimand, in which all subjects, regardless of intercurrent  
616 events, continue to be measured at each prespecified clinical visit unless consent to collect such  
617 data is explicitly withdrawn, and in which all such measurements are included in the statistical  
618 analyses. For other strategies to address specific intercurrent events, sponsors should justify that  
619 the estimand addresses a meaningful clinical question of interest and can be estimated with  
620 plausible assumptions.

621

#### 622 **B. Minimizing Missing Data From Premature Study Withdrawal or Loss to** 623 **Follow-Up**

624

625 To help minimize the uncertainty associated with imputation of missing data, we recommend the  
626 following:

627

- 628 • The protocol and informed consent form should clearly differentiate between treatment  
629 discontinuation (i.e., discontinuation of intervention) and study withdrawal (i.e.,  
630 withdrawal of consent to continued participation in study procedures, including data  
631 collection).
- 632 • To help inform the imputation process, medical reasons for treatment discontinuation or  
633 study withdrawal should be recorded on the case report forms and data sets (e.g.,  
634 “nausea” rather than “patient decision” or “investigator decision”).
- 635 • The only grounds for study withdrawal (discontinuing the collection of outcome  
636 information) should be withdrawal of subject consent to continued collection of data.
- 637 • To help ensure collection of data after early treatment discontinuation, the patient consent  
638 form and investigator training should include material emphasizing the scientific  
639 importance of data recorded after treatment discontinuation.
- 640 • To help ensure collection of data after early treatment discontinuation, the patient consent  
641 form and investigator training should include material emphasizing the scientific  
642 importance of data recorded after treatment discontinuation.
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<sup>17</sup> Intercurrent events are events occurring after treatment initiation that affect either the interpretation or the existence of the measurements associated with the clinical question of interest, for example, discontinuation of assigned treatment, use of prohibited medications, use of alternative or additional medications, and corrective surgery. See the ICH guidance for industry *E9(R1) Statistical Principles for Clinical Trials: Addendum: Estimands and Sensitivity Analysis in Clinical Trials* (May 2021).

<sup>18</sup> Missing data include withdrawal of informed consent for collection of additional data, missed clinical visits, and loss to follow-up.

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- 644 • The study protocols should establish systematic plans to avoid or minimize loss to  
645 follow-up of subjects who do not actively maintain contact with the investigator (e.g.,  
646 timing and number of telephone calls from investigator staff to the subject and subject’s  
647 relatives, calls to the subject both at work and at home, offers of transportation to the  
648 clinic).  
649
- 650 • The protocol should include options to ascertain key outcome information in subjects  
651 who discontinue study treatment and are unable or unwilling to continue all study visits,  
652 including returns only for the visit at which primary and key secondary endpoints are  
653 evaluated.  
654

### **C. Estimators**

655  
656  
657 Despite the best precautions, some data will inevitably be missing. How the statistical analyses  
658 will account for missing data should be prespecified in the statistical analysis plan. Missing data  
659 should be imputed in a fashion consistent with what the values, with their corresponding  
660 uncertainty, would likely have been had they been collected.  
661

662 We recommend the multiple imputation of missing data based on data retrieved from subjects  
663 who discontinued treatment (i.e., retrieved dropout), calculated according to study treatment and  
664 study month of an intercurrent event. For continuous endpoints, multiple imputations can be  
665 aggregated using Rubin’s method. For categorical endpoints, particular imputation models  
666 should be discussed with FDA during study planning.  
667

### **D. Sensitivity Analyses**

668  
669  
670 The use of retrieved data to impute missing data adds uncertainty because the outcomes of  
671 subjects who support continued collection of data after intercurrent events may differ from  
672 outcomes of subjects who withdraw from study. To assess the sensitivity of results to such  
673 uncertainty, tipping point analyses should be conducted that vary assumptions about the missing  
674 data. The tipping point analyses should be two-dimensional (i.e., should allow assumptions about  
675 the missing outcomes on the two treatment arms to vary independently) and should include  
676 scenarios where dropouts on treatment have worse outcomes than dropouts on placebo. The goal  
677 is to evaluate the plausibility of the assumed expected values for missing outcomes in each  
678 treatment arm under which the conclusions change (i.e., under which there is no longer evidence  
679 of a treatment effect). In the tipping point analyses, all observed data should be included as  
680 nonmissing, regardless of adherence to treatment or use of prohibited medications. For  
681 continuous data, we recommend centering the tipping point analysis around the analysis that  
682 most appropriately addresses missing data.  
683

684 Sensitivity analyses are distinct from supplementary analyses, which target a different estimand  
685 or different estimator of the same estimand. Supplementary analyses may be useful to provide  
686 additional insights into the evidence of treatment effect but do not directly test the missing data  
687 assumptions of the primary analysis.  
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### **E. Sample Size**

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691 The number of subjects in trials designed to provide substantial evidence of effectiveness should  
692 provide adequate power (e.g., 90%) to evaluate the primary endpoint.

### **F. Analysis Methods**

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696 The analysis of percentage weight change from baseline should use analysis of variance or  
697 analysis of covariance with baseline weight as a covariate in the model. The statistical model  
698 should incorporate as factors prognostic covariates as well as any variables used to stratify the  
699 randomization. If statistical significance is achieved on the primary endpoint, the type 1 error  
700 rate should be controlled across all clinically relevant secondary efficacy endpoints intended for  
701 drug labeling.

702  
703 Because the number of safety events in any one trial may be limited, safety data are commonly  
704 integrated across studies. Integrated analyses of safety data should generally be stratified by trial.  
705 Stratification is important to prevent confounding (e.g., Simpson's paradox) that can occur when  
706 pooling trials with different randomization ratios and populations with different risks of adverse  
707 events. In addition, sponsors should consider the impact of the following differences across  
708 studies:

- 709  
710 • Different treatment durations.
- 711  
712 • Different trial populations: Trial populations may have different risks of certain adverse  
713 events that occur spontaneously as background events or different susceptibility to  
714 adverse reactions to the drug (e.g., older adults or participants with particular  
715 comorbidities).
- 716  
717 • Different methods of adverse event ascertainment (e.g., questionnaire versus general  
718 inquiry, different frequencies of querying, or substantial differences in reporting  
719 patterns).
- 720  
721 • Incompatible trial designs: It is not generally appropriate to integrate safety data collected  
722 from controlled and uncontrolled trials to assess the impact of treatment on common  
723 adverse events because between-group comparisons of event incidence will no longer be  
724 possible.

725  
726 To facilitate the assessment of integrated trial results, we recommend inclusion of forest plots,  
727 with estimates of treatment effects from the individual trials as well as from the integrated  
728 analysis.

### **G. Graphical Methods**

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732 Sponsors should provide graphs showing treatment effects over time for completers, with  
733 additional graphs to illustrate the effect of the drug, such as cumulative distribution functions,  
734 histograms, or waterfall plots.

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## ***Contains Nonbinding Recommendations***

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